Via email delivery only

July 11, 2024

The Honorable Alejandro Mayorkas Secretary U.S. Department of Homeland Security

Re: Pattern of Deteriorating Immigration Detention Conditions Amid Expansion Efforts

Dear Secretary Mayorkas,

Our immigrant and civil rights organizations write to draw your attention to recent policy changes and other decisions across the immigration detention system that violate the basic rights and humanity of immigrant communities, particularly people who are currently detained. We urge you to reverse these decisions and work towards fulfilling your stated commitments to dignity and humane treatment of all people, including those who immigrate to our nation. We also request an immediate engagement with agency officials to discuss these recent changes.

Our Urgent Concerns

Specifically, we write to raise concerns regarding: 1) deteriorating conditions at Immigration and Customs Enforcement (ICE) detention facilities, including the agency's recent decision to eliminate a program that provided 520 minutes of free phone calls to people in ICE custody; 2) the intent to re-start intakes at the Adelanto facility in California; 3) plans to dramatically expand the number of ICE detention facilities nationwide, as demonstrated in the recent "<u>Multi-State</u> <u>Detention Facility Support</u>" Request for Information (RFI) and 4) the decision to close the Dilley detention center in Texas only to fund the addition of 1600 detention beds elsewhere.

By working to expand a detention system already plagued by abuse and negligence and simultaneously imposing additional barriers that curtail the ability of people in detention to access the outside world as conditions inside continue to deteriorate, the Biden administration flagrantly breaks the promises it made four years ago to end private detention at the federal level, reduce reliance on immigration detention, and create a more humane immigration system. Detained people, their loved ones, and advocates continue to report on conditions that have worsened over the last four years.

Amid Increasingly Deadly Conditions in ICE Facilities, New Policies Compound Abuse and Retaliation

As conditions in ICE detention have deteriorated, more detained people are increasingly in harm's way. Since the start of the Fiscal Year, eleven people have died in ICE detention-more than <u>double the number of deaths</u> in the prior year. The most recent death occurred just last month, yet another example of ICE's failure to provide adequate medical and mental health care to detained people. As the ACLU, American Oversight, and Physicians for Human Rights (PHR)

<u>recently found</u>, 95% of deaths in immigration detention were preventable or possibly preventable if ICE had provided clinically appropriate medical care.

Researchers at Harvard Law School and PHR also recently <u>documented</u> that ICE is increasingly placing people in solitary confinement, at an average time of 27 days, and uses solitary confinement arbitrarily as a form of punishment, including as a form of retaliation for protesting conditions. Similarly, Immigration Equality, the National Immigrant Justice Center (NIJC), and Human Rights First (HRF), recently documented that <u>LGBTQ and HIV positive immigrants</u> in detention face sexual abuse, physical assaults or sexual harassment, and are targets of widespread verbal and physical abuse. These findings build on a lengthy record of a lack of basic medical care, abusive conditions that <u>disproportionately impact Black immigrants</u> and other <u>vulnerable groups</u> of people in ICE detention, and <u>inadequate inspections</u> processes.

Amid these deteriorating conditions, in June ICE implemented the decision to revoke free phone call access to people in detention. The 520 free minutes of phone calls given to each person each month in immigration detention facilities nationwide served as a lifeline for seeking support from family and friends, finding counsel, and reporting abuses. ICE itself has claimed in litigation that its policy of providing the free telephone minutes each month to detained people helps to meet its obligation to provide constitutionally required access to counsel in detention.¹ We have heard directly from indigent individuals in detention that they can no longer call their attorneys for free, limiting their access to legal services. Depriving detained people of this service with little advance notice and without meaningful engagement with organizations directly representing those in detention underscores a disregard for the basic humanity of those navigating their immigration cases while held in detention and further isolates and punishes them.

Across the detention system, detained people have continued to report intimidation and retaliation for speaking up about worsening conditions over the last four years, including most recently as a result of speaking up about the loss of free telephone minutes. There have been <u>reports</u> that ICE has retaliated against detained people protesting this decision, including by using solitary confinement as a form of <u>punishment</u> for engaging in hunger strikes.

Additional Barriers Further Violate Access to Counsel and Impede Support

In addition to taking away the free telephone minutes, ICE has been imposing other barriers to accessing community and legal support. For example, at the Eloy Detention Center in Arizona, facility officials have subjected detained people to full body strip searches after social contact visits on the weekends (which is the only time family and friends are permitted visitation). Many who cannot afford to call family and friends now have no other choice than in person visits that require full body strip searches which are humiliating and dehumanizing.

At other facilities, such as the Plymouth County Jail in Massachusetts, advocates report being unable to reach their clients by phone and instead having to rely on costly video calls, in-person visits, or legal mail, which often takes weeks. These increasing barriers are especially alarming

¹ Defs' Opp. to Pls.' Mot. for Prelim. Injunction at 36, *Americans for Immigrant Justice et al., v. U.S. Dep't of Homeland Sec.*, No. 1:22-cv-3118 (D.D.C. Dec. 12, 2022), ECF No. 66.

as they follow similar policies which further limit the ability of people in Customs and Border Protection (CBP) custody from accessing outside legal and community support ahead of crucial fear screenings. Combined, these policy changes represent an alarming escalation in efforts by this administration to undermine the existence of any meaningful access to counsel or support for people in DHS custody.

Hundreds of Advocacy Groups Across the Country are Calling for Accountability

Two months ago, <u>more than 200 civil society organizations</u> nationwide submitted a <u>letter</u> to President Biden sounding alarm bells on the significant increase in the number of people detained over the past four years. Only a few weeks ago, <u>ten U.S. senators expressed their</u> <u>concern</u> in a letter to Secretary Mayorkas objecting to the renewal of contracts for four detention facilities in light of the track record of abuses in those facilities. Key congressional leaders like Congresswoman Jayapal and Senators Booker, Warren, and Heinrich, have also objected to the expansion of the detention system or dangerous conditions in specific facilities in the states they represent. Nevertheless, over the past two weeks, DHS and ICE have moved forward with these decisions without meaningful engagement with stakeholders or elected officials.

Our organizations regularly represent, support, and advocate for people in immigration detention. We see everyday that expanding detention and cutting necessary services imposes suffering on immigrants without advancing any rational policy goal. Detention does not provide an efficient or ethical means of border processing. <u>Studies show</u> that even the most punitive forms of detention do not deter people from coming to the United States to seek safety or a better life.

We continue to call on the Biden administration to reverse course and move towards policies that allow people to go through their immigration cases in community and with the support of loved ones and access to legal support. In the meantime, we request that ICE immediately halt all expansion efforts, restore free phone access, and protect the basic rights of the people it detains. Additionally we respectfully request immediate opportunity to engage directly with DHS and ICE officials to get answers regarding the timing, justifications, and implementation of these new policies, and for us to share how the implementation of these policies affects those we represent. We hope to hear back soon with a proposed date and time for a timely engagement.

Sincerely,

Detention Watch Network National Immigrant Justice Center Freedom for Immigrants Human Rights First Immigrant Legal Resource Center National Immigration Project ACLU Vera Institute of Justice Acacia Center for Justice Advocates for Immigrant Rights and Reconciliation African Human Rights Coalition Alliance San Diego American Friends Service Committee American Friends Service Committee, Colorado American Friends Service Committee, NJ Immigrant Rights Program American Gateways Americans for Immigrant Justice Amica Center for Immigrant Rights (formerly known as CAIR Coalition) Amnesty International USA Asian Americans Advancing Justice - Asian Law Caucus Asian Americans Advancing Justice | AAJC Asian Americans Advancing Justice-Atlanta Asian Prisoner Support Committee **Baker Interfaith Friends** Bend the Arc Jewish Action: South Jersey Bend the Arc: Jewish Action **Bilbao Law** Black Alliance for Just Immigration Border Kindness **Borderlands Resource Initiative** Boston Immigration Justice Accompaniment Network **Bridges Faith Initiative Buen Vecino** California Coalition for Women Prisoners California Alliance for Youth and Community Justice California Collaborative for Immigrant Justice (CCIJ) California Immigrant Policy Center California Immigrant Youth Justice Alliance Campaign to Fight Toxic Prisons Caravan 4 Justice Carolina Migrant Network CASA Center for Constitutional Rights Center for Empowering Refugees and Immigrants Center for Gender & Refugee Studies Center for Human Rights and Constitutional Law Center for Immigration Law and Policy at UCLA Law Center for Law and Social Policy Center for Victims of Torture Central American Resource Center - CARECEN- of California **Church World Service**

CIMA (Compañeros Inmigrantes de las Montañas en Accion

Coalición de Derechos Humanos) Coalition for Humane Immigrant Rights (CHIRLA) Colorado Immigrant Rights Coalition Communities United for Restorative Youth Justice Communities United for Status & Protection (CUSP) Community Change Action Community EsTr(El/La) Community Justice Exchange / National Bail Fund Network Comunidad Maya Pixan Ixim (CMPI) **Connecticut Shoreline Indivisible Disability Rights California Doctors for Camp Closure Dolores Huerta Foundation** Dorothy Day Catholic Worker, Washington DC El Refugio Ella Baker Center for Human Rights **Envision Freedom Fund** Estrella del Paso (Formerly Diocesan Migrant and Refugee Services Inc) Faith in Action Families For Freedom First Friends of New Jersey & New York Florence Immigrant and Refugee Rights Project Florida Immigrant Coalition Florida Student Power Network Food Justice DMV Fordham Law School Feerick Center for Social Justice Free Migration Project **Government Accountability Project** Grassroots Leadership **Greater Lansing Peace Education Center** Ground Game LA Harvard Immigration and Refugee Clinical Program Holy Cross Ministries of Utah Home is Here NOLA Hope Border Institute Houston Immigration Legal Services Collaborative Houston Leads Human Impact Partners Human Rights Coalition of Alachua County ICE out of Tarrant Illinois Alliance For Reentry And Justice Illinois Coalition for Immigrant and Refugee Rights Immigrant Defenders Law Center Immigrant Justice Network

Immigration Hub Immigration Law & Justice Network Immigration Services and Legal Advocacy (ISLA) Indivisible San Diego Persist Inland Coalition for Immigrant Justice Inland Empire Immigrant Youth Collective Innovation Law Lab Interfaith Movement for Human Integrity Interfaith Welcome Coalition of San Antonio TX ISLA: Immigration Services and Legal Advocacy Juntos Just Neighbors Justice in Motion Kern Welcoming and Extending Solidarity to Immigrants Kino Border Initiative La Raza Community Resource Center La Resistencia La Union del Pueblo Entero (LUPE) Las Americas Immigrant Advocacy Center LatinoJustice PRLDEF Law Office of Fabiola A Navarro Lawyers for Good Government Lawyers' Committee for Civil Rights of the SF Bay Area Louisiana Advocates for Immigrants in Detention Louisiana Organization for Refugees and Immigrants Make the Road Nevada Make the Road NY Massachusetts Immigrant and Refugee Advocacy Coalition Massachusetts Law Reform Institute Midwest Immigration Bond Fund Minnesota Freedom Fund Mobile Pathways MomsRising/MamásConPoder MORE2 Movement for Justice in El Barrio Muslim Advocates National Employment Law Project National Immigration Law Center National Latina Institute for Reproductive Justice National LGBTQ Task Force Action Fund National Network for Immigrant and Refugee Rights (NNIRR) National Partnership for New Americans **Near Futures Projects** NETWORK Lobby for Catholic Social Justice

Never Again Action New Jersey Alliance for Immigrant Justice New Mexico Immigrant Law Center **New Sanctuary Coalition** New Sanctuary Movement of Philadelphia New York Immigration Coalition New York Lawyers for the Public Interest Nikkei Progressives NorCal Resist North County LGBTQ Resource Center Oasis Legal Services OCAD **Ohio Immigrant Alliance** Orale: Organizing Rooted in Abolition Liberation, and Empowerment Orange County Equality Coalition Orange County Justice Fund **Orange County Rapid Response Network** PA Stands Up Pangea Legal Services Pax Christi New Jersey Pennsylvania Immigrant & Citizenship Coalition Physicians for Human Rights Pilgrim United Church of Christ, Carlsbad CA PODER of Idaho Presente.org Prisoners Legal Services of MA Project ANAR Project South Public Counsel Puente Quixote Center Racial Justice Georgia (Episcopal) RAICES **Refugee Support Services, RSN Refugees International Resilient Advocates Collective** Resistencia en Accion NJ Revolución Educativa Riverside All of us or None Robert F. Kennedy Human Rights Rocky Mountain Immigrant Advocacy Network **Rural Organizing Project** SA Stands San Diego Immigrant Rights Consortium (SDIRC)

San Francisco Public Defender's Office San Joaquin College of Law Services, Immigrant Rights & Education Network (SIREN) Sisters of Mercy of the Americas - Justice Team Society of the flora, fauna & friend South Bay People Power Southeast Asia Resource Action Center (SEARAC) Southern Border Communities Coalition (SBCC) Southwest Asylum & Migration institute (SAMI) SURJ NYC T'ruah: The Rabbinic Call for Human Rights Tahirih Justice Center Tarjimly The Advocates for Human Rights The Bronx Defenders The Mami Chelo Foundation Trans Queer Pueblo - Semilla de Liberación Tsuru for Solidarity UndocuBlack Network Union for Reform Judaism Unitarian Universalist Massachusetts Action Unitarian Universalists for Social Justice Unite Oregon United Church of Christ United We Dream Universidad Popular UnLocal USC Gould School of Law Immigration Clinic Voces Unidas RGV Voice of the Experienced-(VOTE) Voices for Utah Children Washington Defender Association Washington Office on Latin America Washington Square Legal Services, Inc. Immigrant Rights Clinic Witness at the Border Women's Refugee Commission Woori Juntos

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